# The Corporation of the Town of Parry Sound Consolidated Financial Statements For the year ended 2022

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# **Independent Auditor's Report**

## To the Mayor and Councilors of The Corporation of the Town of Parry Sound

## Opinion

We have audited the consolidated financial statements of The Corporation of the Town of Parry Sound (the "Town"), which comprise the consolidated statement of financial position as at December 31, 2022, and the consolidated statement of operations and accumulated surplus, the consolidated statement of change in net financial assets and the consolidated statement of cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Town as at December 31, 2022, and its consolidated results of operations, its consolidated change in net financial assets and, its consolidated cash flows for the year then ended in accordance Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Town's financial reporting process.

## Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.



As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Town to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

BDO Canada LLP

Chartered Professional Accountants, Licensed Public Accountants October 25, 2023 Barrie, Ontario

# The Corporation of the Town of Parry Sound Consolidated Statement of Financial Position

December 31	2022	2021
Financial assets		
Cash (note 2)	\$38,240,782	\$ 33,156,247
Short-term investments (note 3)	5,246,192	5,154,588
Taxes receivable (note 4)	793,959	661,499
Accounts receivable	2,857,086	2,170,784
Inventories held for resale	105,079	69,696
Long-term receivables (note 5)	728,499	758,004
Investment in Lakeland Holding (note 6)	<u>5,855,104</u>	5,855,104
	_53,826,701	47,825,922
Liabilities		
Accounts payable and accrued liabilities	4,653,137	3,258,064
Accrued interest on debt	201,482	211,272
WSIB future benefits liability (note 8)	40,200	40,200
Deferred revenue - general (note 10)	3,303,199	2,967,748
Deferred revenue - obligatory reserve funds (note 11)	1,570,063	1,265,376
Long-term debt (note 12)	<u> 18,124,</u> 514	19,284,325
	27,892,595	27,026,985
Net financial assets	25,934,106	20,798,937
Non-financial assets		
Tangible capital assets (note 16)	124,097,338	124,399,335
Prepaid expenses	777,556	654,985
	124,874,894	125,054,320
Accumulated surplus (note 17)	\$ 150,809,000	\$145,853,257

Contingencies and commitments (notes 13 and 14)

Approved by Council	
9	Mayor
Riberes Chusen	
	Clerk

# The Corporation of the Town of Parry Sound Consolidated Statement of Operations and Accumulated Surplus

For the year ended December 31	Budget 2022	2022	2021	
	(note 22)			
Revenue Property taxation (note 18) Taxation from other governments Revenue from other municipalities (note 21) User charges	\$ 12,197,777 498,970 5,068,475 8,149,881	\$12,358,835 513,360 4,784,540 8,251,506	\$ 11,882,520 505,547 4,634,195 6,962,371	
Government grants - Federal Government grants - Provincial (note 21) Investment income Penalties and interest on taxes/utilities Donations Fines (note 20) Other Dividend income - Lakeland Holding (note 6)	179,000 8,771,890 187,603 150,000 80,600 871,160 422,618 311,400	896,768 10,739,027 1,033,125 123,540 50,844 928,404 424,136 311,400	1,408,286 8,720,860 346,927 151,249 119,622 883,756 166,582 311,400	
	36,889,374	40,415,485	36,093,315	
Expenses General government Protection services (note 20) Transportation services Environmental services Health services (note 21) Social and family services Recreation and cultural services Planning and development	3,262,030 4,490,722 5,192,084 6,895,944 11,968,924 426,949 4,475,355 847,721	2,463,974 4,439,353 4,981,979 6,320,673 11,404,583 426,948 4,119,408 1,302,824	2,329,610 3,982,310 4,393,768 6,337,060 10,624,497 381,750 3,511,629 683,941	
Annual surplus (deficit)	37,559,729 (670,355)	35,459,742 4,955,743	32,244,565 3,848,750	
Accumulated surplus, beginning of year	145,853,258	145,853,258	142,004,508	
Accumulated surplus, end of year	\$145,182,903	\$150,809,001	\$145,853,258	

# The Corporation of the Town of Parry Sound Consolidated Statement of Change in Net Financial Assets

For the year ended December 31	Budget 2022	2022	2021
Annual surplus (deficit)	\$ (670,355)	\$ 4,955,743	\$ 3,848,750
Acquisition of tangible capital assets Amortization of tangible assets Gain on disposal of tangible capital assets Proceeds on sale of tangible capital assets Other adjustments to tangible capital assets	5,344,837 - - - - 4,674,482	(5,251,164) 5,516,622 36,539 - - 5,257,740	(2,944,966) 5,620,185 24,533 11,640 40,641
Use (acquisition) of prepaid expenses	-	(122,571)	(580,284)
Net change in net financial assets	4,674,482	5,135,169	6,020,499
Net financial assets, beginning of year	 20,798,938	20,798,938	14,778,439
Net financial assets, end of year	\$ 25,473,420	\$ 25,934,107	\$ 20,798,938

# The Corporation of the Town of Parry Sound Consolidated Statement of Cash Flows

For the year ended December 31	2022	2021
Operating transactions Annual surplus	\$ 4,955,743	3,848,750
Items not involving cash: Amortization Gain on disposal of tangible capital assets Contributed capital	5,516,622 36,539 -	5,620,185 24,533 40,641
Changes in non-cash operating working capital: Taxes receivable Accounts receivable Inventories	(132,460) (686,302) (35,383)	570,143 (79,796)
Prepaid expenses Long-term receivables Accounts payable, accrued liabilities Accrued interest on debt	(122,571) 29,505 1,395,074 (9,790)	(580,284) 95,106 (720,111) 2,348
Workplace safety insurance future benefits liability Deferred revenue Deferred revenue - obligatory reserve funds	335,451 304,687	(300,900) (445,687) 857,539
Total Operating Transactions	11,587,115	8,932,467
Capital transactions Acquisition of tangible capital assets Proceeds on sale of tangible capital assets	(5,251,164)	(2,944,966) 11,640
Total Capital Transactions	(5,251,164)	(2,933,326)
Investing transactions Increase in short term investments	(91,604)	(92,069)
Financing transactions Proceeds from issuance of long-term debt Repayment of long-term debt	- (1,159,811)	3,168,749 (858,681)
	(1,159,811)	2,310,068
Increase in cash	5,084,536	8,217,140
Cash, beginning of year	33,156,247	24,939,107
Cash, end of year	\$38,240,783	33,156,247

## **December 31, 2022**

## 1. Significant Accounting Policies

## Management's Responsibility for the Financial Statements

The consolidated financial statements of The Corporation of the Town of Parry Sound (the "Town") are the responsibility of management. They have been prepared in accordance with Canadian generally accepted accounting principles established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. The Town is a municipality in the Province of Ontario, Canada. It conducts its operations guided by provisions of provincial statues such as the Municipal Act, Municipal Affairs Act and related legislation. The Town provides municipal services such as fire, public works, planning, parks, recreation and other general government services.

#### **Basis of Consolidation**

The consolidated financial statements reflect the assets, liabilities, revenue, expenses and surplus of the reporting entity. The reporting entity is comprised of all organizations, committees and boards accountable for the administration of their financial affairs and resources to the Town and which are owned or controlled by the Town. In addition to the general government tax supported operations, the larger enterprise includes the following:

Administration of Land Ambulance Services Administration of The Provincial Offences Act Parry Sound Public Library Board Parry Sound Business Improvement Area Board

All inter-departmental and inter-organizational transactions and balances have been eliminated.

## **Basis of Accounting**

Sources of financing and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues in the period in which the transactions or events occurred that give rise to the revenues; expenses are recognized in the period the goods or services are acquired and a legal liability is incurred, or transfers are due.

#### **Portfolio Investments**

Portfolio investments are recorded at cost unless there has been a decline in the market value which is other than temporary in nature in which case the investments are written down to market value.

#### **Short Term Investments**

Short term investments are recorded at lower of cost and market value.

## Reserves and Reserve Funds

Certain amounts, as approved by a Council, are set aside in reserves and reserve funds for future operations and capital purposes. Further disclosure of the amounts are part of accumulated surplus in Note 17 of the consolidated financial statements.

## **December 31, 2022**

## 1. Summary of Significant Accounting Policies (continued)

#### **Trust Funds**

Trust funds and their related operations administered by the Town are not included in these financial statements but are reported separately on the Trust Funds Balances and Continuity.

## Cash and Cash Equivalents

Management considers all highly liquid investments with maturity of three months or less to be cash equivalents.

#### Non-financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

## **Tangible Capital Assets**

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing once the asset is available for productive use as follows:

Land improvements 20 to 50 years

Buildings and facilities 15 to 75 years

Fleet 5 to 20 years

Machinery and equipment 3 to 30 years

Transportation infrastructure 15 to 80 years

Environmental infrastructures 30 to 80 years

Library books 7 years

## **Tangible Capital Assets Under Construction**

Tangible capital assets under construction are recorded at cost. When construction is completed, the tangible capital asset under construction will be transferred to tangible capital assets and amortized based on its classification.

## **Contributed Tangible Capital Assets**

Tangible capital assets received as contributions are recorded at their fair market value at the date the Town assumes ownership and recorded as revenue.

## December 31, 2022

## 1. Summary of Significant Accounting Policies (continued)

#### Leases

Leases are classified as operating or capital leases. Leases which transfer substantially all of the benefits and risks incidental to ownership or property are accounted for as capital leases. All other leases are accounted for as operating leases and the related payments are charged to expense as incurred.

#### Collection of Taxes on Behalf of Other Taxation Authorities

The Town collects taxation revenue on behalf of the school boards. Such levies, other revenues, expenses, assets and liabilities with respect to the operations of these entities are not reflected in these financial statements.

#### Pension Plan

The Town is an employer member of the Ontario Municipal Employees Retirement System (OMERS), which is a multi-employer, defined benefit pension plan. The Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the pension plan, including investment of assets and administration of the benefits. The Town has adopted defined contribution plan accounting principles for this Plan because insufficient information is available to apply defined benefit plan accounting principles. The Town records as pension expense the amount paid to OMERS during the year plus any amounts owing to OMERS for the year ended.

#### **Deferred Revenue**

Funds received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized in the consolidated statement of operations in the year in which it is used for the specified purpose.

#### **Government Transfers**

Revenue is recognized when the transfer is authorized, and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the statement of operations as the stipulation liabilities are settled.

## December 31, 2022

## 1. Summary of Significant Accounting Policies (continued)

## Revenue Recognition

Taxes are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. For property taxes, the taxable event is the period for which the tax is levied. As taxes recorded are initially based on management's best estimate of the taxes that will be received, it is possible that changes in future conditions, such as reassessments due to audits, appeals and court decisions, could result in a change in the amount of tax revenue recognized. Taxes receivable are recognized net of an allowance for anticipated uncollectable amounts.

Charges for sewer and water usage are recorded as user fees. Connection fee revenues are recognized when the connection has been established.

User fees are recognized as revenue when the services are provided and collection can be reasonably assured.

Sales of service and other revenue is recognized on an accrual basis, when services have been rendered.

Investment income is reported as revenue in the year earned. Investment income earned on obligatory reserve funds is added to the fund balance and forms part of the deferred revenue balance.

POA fine revenue is recognized on a cash basis when receipt of funds is recorded by the provincial ICON system regardless of the location where payment is made. This is because until cash is received there is considerable uncertainty around collection.

## **Liability for Contaminated Sites**

A contaminated site is a site at which substances occur in concentrations that exceed the maximum acceptable amounts under an environmental standard. Sites that are currently in productive use are only considered a contaminated site if an unexpected event results in contamination. A liability for remediation of contaminated sites is recognized when the Town is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made. The liability includes all costs directly attributable to remediation activities including post remediation operations, maintenance and monitoring. The liability is recorded net of any expected recoveries.

## December 31, 2022

## 1. Summary of Significant Accounting Policies (continued)

#### Use of Estimates

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. The principal estimates used in the preparation of these financial statements include the useful life and valuation of tangible capital assets and contributed tangible capital assets, valuation of taxes receivable and significant accruals, including WSIB obligation. Actual results could differ from management's best estimates as additional information becomes available in the future.

## Workplace Safety and Insurance Board

The Town bears the cost of certain insurance and pension benefits awarded under the workplace safety and insurance legislation. The Town has adopted the following valuation methods and assumptions.

## Funding Policy:

The WSIB plan is funded on a pay-as-you-go basis. The Town funds on a cash basis as benefits are paid. No assets have been formally segregated and restricted to provide these benefits.

## Accounting Policies:

The costs of WSIB obligations are actuarially determined based on the above and are expensed in the period they occur. Any actuarial gains and losses that are related to WSIB benefits are recognized immediately in the period they arise. The Town's fiscal year is December 31 and this is the measurement date of the Town's obligation.

Plan amendments are immediately recognized in the year of the effective change. Any actuarial gain at the time of introduction of a plan amendment that results in a past service loss, the gain is offset against the past service loss before any recognition of the amendment takes place.

#### Inventories Held for Resale

Inventories held for resale are measured at the lower of cost and net realizable value, with cost being determined using the first in first out method.

## December 31, 2022

2.	Cash			
			2022	2021
	General accounts Reserve funds Obligatory reserve funds	\$	33,285,558 4,568,036 387,188	\$ 29,182,501 3,655,703 318,043
		\$	38,240,782	\$ 33,156,247
3.	Short-Term Investments			
			2022	2021
	Guaranteed Investment Certificates, interest rates ranging from 1.00% to 2.96%, maturing from January 2023 to May 2026	\$	3,864,160	\$ 3,811,318
	Marketable securities (quoted market value \$1,436,417 (2021 - \$1,592,595))		1,177,032	1,144,775
	Canadian Corporate Bonds, with effective yield rates of 2.60% (2021 - 2.27%), maturing November 2030 (2021 - July			
	2022) (quoted market value \$215,546 (2021 - \$200,575))	_	205,000	198,495
		<u>\$</u>	5,246,192	\$ 5,154,588
4.	Taxes Receivable			
			2022	2021
	Taxes receivable	\$	843,959	\$ 847,631
	Less: allowance for doubtful accounts		50,000	186,132
		\$	793,959	\$ 661,499

## December 31, 2022

## 5. Long-Term Receivables

In May of 2018 the Town entered into a Memorandum of Understanding ("MOU") with Property Owners in regards to developing lots on Dennis and Macklaim Drive for residential purposes. The MOU provided that the Town would have the lots identified serviced with municipal water and sewer and the costs of this would be recovered from the property owners once the work was completed. The MOU noted collection would be through immediate repayment or put on the tax bills of the benefiting properties and paid over a period of time.

In 2020, the Town passed a By-Law to impose the fees/charges to the property owners and gave each property owner the option of paying back the cost over time up to 20 years with interest or immediately thus avoiding borrowing cost over the period. Total costs incurred on the project were approximately \$830,013 which were temporarily funded through the Town's General Working Capital Reserve (per Resolution 2018-046). \$707,502 (2021 - \$736,316) has been included in the long-term receivable on the Consolidated Statement of Financial Position.

In 2021, the Town incurred a debenture from Ontario Infrastructure and Land Corporation ("OILC") in the principal amount of \$750,424 towards the total costs incurred on the project. See note 12 for details. The Town will recover interest costs over time from property owners who choose to defer payments.

## 6. Investment In Lakeland Holding

In December of 2013, The Town and Parry Sound Hydro Corporation ("Hydro") entered into a merger agreement with Lakeland Holding Ltd. ("Lakeland"). In exchange for its 100% ownership of Hydro, the Town initially received 13.5% ownership of Lakeland. Based on an Independent Electricity System Operator it was confirmed that the upgrade to the Cascade Generation Station was completed on October 13, 2017, increasing ownership of Lakeland to 15.57%. As a result of the initial transaction, the Town's investment in Lakeland is recorded as a portfolio investment at cost of \$5,855,104.

The Town records its investment in Lakeland as a portfolio investment at cost because it owns a minority interest and is not considered part of the reporting entity given control is not demonstrated. For information purposes, if control existed the investment would be considered an investment in a Government Business Enterprise (GBE) and would have been recorded using the modified equity method. Under that method there would be an equity pickup for the Town's share of the net assets of Lakeland. The total shareholders' equity of Lakeland as of December 31, 2022 was \$63,553,474 (2021 - \$62,427,792) of which the Town owns a 15.57% stake equating to \$9,895,276 (2021 - \$9,720,007). This does not represent the fair market value of the investment as the shareholders' equity is a reflection of the Town's share of the net assets of Lakeland.

#### 7. Bank Indebtedness

The Town has established a bank operating credit facility of up to \$4,000,000 bearing interest at the bank's prime rate less 0.75%. As at December 31, 2022 there was \$NIL (2021 - \$NIL) drawn on the operating credit facility.

## December 31, 2022

## 8. Workplace Safety and Insurance Board Obligations

The Town is a Schedule 1 employer under the Workplace Safety and Insurance Act and, as such, the Board insures all claims by its injured workers under the Act. The Town's insurance premiums for the year ended December 31, 2022 were \$187,511 (2021 - (\$268,594)) and are included in the Town's current year benefit costs.

	2022	2021
WSIB accrued benefit obligation and liability beginning of year	\$ 40,200 \$	341,100
WSIB expenses for the year net of benefits paid	-	(300,900)
WSIB accrued benefit obligation and liability end of year	\$ 40,200 \$	40,200

The costs and liabilities related to WSIB are based on an actuarial valuation prepared by an independent firm. The date of the most recent actuarial valuation was as of December 31, 2021. The actuarial valuation was based on assumptions about future events. The economic assumptions used in this valuation are the management's best estimates of expected rates of:

Expected future inflation rates	2.00%
Discount on accrued benefit obligations	2.00%
WSIB Health care cost escalation	4.00%

## **December 31, 2022**

## 9. Pension Plan

The Town makes contributions to the Ontario Municipal Employees Retirement Fund ("OMERS"), which is a multi-employer pension plan. The plan is a defined benefit plan, which specifies the amount of the retirement benefit to be received by the employee based on length of service and rates of pay. OMERS provides pension services to more than 559,000 active and retired members and over 1,000 employers.

Each year an independent actuary determines the funding status of OMERS Primary Pension Plan ("the Plan") by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. The most recent actuarial valuation of the Plan was conducted at December 31, 2022. The results of this valuation disclosed total actuarial liabilities of \$130,306 million in respect of benefits accrued for service with actuarial assets at that date of \$123,628 million indicating an actuarial deficit of \$6,678 million. Because OMERS is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the Town does not recognize any share of the OMERS pension surplus or deficit. Contributions made by the Town to OMERS for 2022 were \$507,972 (2021 - \$493,379) and are included as an expense on the Consolidated Statement of Operations.

## December 31, 2022

## 10. Deferred Revenue - General

		Opening Balance	C	ontributions Received		Revenue Recognized/ Deposits Returned	Ending Balance
Deferred government funding Deferred user charges Contractor and developer deposits/securities	\$	1,738,164 152,410 1,077,174	\$	2,208,382 82,148 582,220	\$	(2,018,222) \$ (36,727) (482,350)	1,928,324 197,831 1,177,044
deposits/ securities	<del>-</del>	2,967,748	ċ	2,872,750	ċ		3,303,199
	٠	2,707,740	۲	2,072,730	ڔ	(Z,J37,Z99) <b>3</b>	3,303,177

## **Deferred Government Funding**

Funding is provided by the Government of Canada or the Province of Ontario. Any funds that are not used in the current year are deferred for use on future costs for the specified project(s) for which the funding was received.

## **Deferred User Charges**

These funds have been set aside for future use and will be recognized into revenue once the activity/service is provided to the user. Deferred user charges include items such as account credits, gift certificates and prepaid rentals.

## Contractor and Developer Deposits/Securities

Refundable deposits/securities held by the Town for development agreement/site plant agreements for commercial, industrial and institutional development, as well as residential development of four units or more. These agreements are registered on title, often with securities held to ensure development proceeds in accordance with the submitted plans and studies.

## **December 31, 2022**

## 11. Deferred Revenue - Obligatory Reserve Funds

		Opening	Co	ntributions	I	nvestment	Revenue	Ending
		Balance		Received		Income	Recognized	Balance
Federal gas tax	\$	800,765	\$	406,461	\$	25,670	\$ (110,738)	\$1,122,158
Provincial gas tax		221,853		56,543		5,145	(7,179)	276,362
Development charges		83,787		-		436	(84,223)	-
Recreational land		158,971		8,737		3,835	-	171,543
	\$1	,265,376	\$	471,741	\$	35,086	\$ (202,140)	\$1,570,063

## Federal gas tax

Gas tax revenue is provided by the Government of Canada. The use of the funding is established by a funding agreement between the Town and the Province of Ontario. Gas tax funding may be used towards designated community energy, water, wastewater, solid waste and capacity building projects as specified in the funding agreements.

## Provincial gas tax

Gas tax revenue is provided by the Ministry of Transportation. The use of the funding is established by a funding agreement between the Town and the Province of Ontario. Gas tax funding may be used towards public transportation service (transit) eligible expenditures.

## Development charges

Revenue recognition for development charges occurs after the funds have been collected and when the Town has approved the expenditures for the capital work for which the development charges were raised. These funds have been set aside, as required by the Development Charges Act, to defray the cost of growth related capital projects associated with new developments.

## Recreational land

The parkland reserve funds have been set aside as required by Provincial legislation which restricts how these funds may be used and, under certain circumstances, how these funds may be refunded.

# December 31, 2022

## 12. Long-Term Debt

	_		2024
	2	022	2021
Bank Loan; interest at 2.67%, blended monthly payments of \$3,293, matured June 2022.	\$	-	\$ 194,926
Debenture for McDougall Water Works Project; semi-annual principal payments of \$50,000 plus interest at 4.61% per annum; matures December 2026.	400,	000	500,000
Debenture for Gibson St.; semi-annual principal payments of \$28,750 plus interest at 5.04% per annum; matures October 2027.	287,	502	345,002
Debenture for Riverdale Rd.; semi-annual principal payments of \$17,500 plus interest at 5.54% per annum; matures December 2028.	210,0	000	245,000
Debenture for Bobby Orr Community Centre; semi-annual principal payments of \$58,750 plus interest at 4.15% per annum; matures September 2030.	940,0	000	1,057,500
Debenture for Forest St. reconstruction; semi-annual principal payments of \$53,333 plus interest at 2.78% per annum; matures March 2031.	906,	667	1,013,333
Debenture for Big Sound Marina, BOCC Roof and Downtown Public Washroom build; semi-annual principal payments of \$14,301 plus interest at 3.15% per annum; matures December 2037.	429,0	042	457,645
Debenture for the Stockey Centre roof and siding, blended monthly payments of \$23,667; interest at 2.70% per annum matures December 2039.	; 641,	876	671,282
Debenture for servicing Macklaim and Denis Drive; blended semi-annual payments of \$24,652; interest at 2.81% per annum; matures May 2041.	707,	502	736,316
Debenture for Isabella St. realignment and Waubeek St. reconstruction; semi-annual principal payments of \$60,451 plus interest at 2.81% per annum; matures November 2041.	2,297,	124	2,418,025
Debenture for Emily Street and William Street; blended monthly payments of \$124,672; interest at 3.54% per annum; matures March 2049.	4,264,	229	4,360,067
Debenture for the Bobby Orr Community Centre Ice Pad, blended monthly payments of \$21,319; interest at 2.81% per annum; matures December 2049.	803,0	072	822,729
Debenture for Municipal offices; semi-annual principal payments of \$50,000 plus interest at 4.61% per annum; matures September 2050.	2,800,0	000	2,900,000
Debenture for Waste Water Treatment Plant; semi-annual principal payments of \$62,500 plus interest at 5.19% per annum; matures February 2050.	3,437,	500	3,562,500
	\$ 18,124,	514	\$ 19,284,325

## **December 31, 2022**

## 12. Long-Term Debt (continued)

The gross interest expensed in 2022 relating to the above long-term debt was \$731,023 (2021 - \$698,731). Interest paid during the year was \$736,988 (2021 - \$707,333).

Principal repayments for the next five years and thereafter are as follows:

2023	\$ 970,300
2024	976,256
2025	982,549
2026	998,381
2027	894,743
Thereafter	13,302,285
	\$ 18,124,514

## 13. Contingent Liabilities

From time to time, the Town is subject to claims and other lawsuits that arise in the ordinary course of business, some of which may seek damages in substantial amounts. These claims may be covered by the Town's insurance. Liability for these claims and lawsuits is recorded to the extent that the probability of a loss is likely and can be estimated. With respect to claims as at December 31, 2022, management believes that the Town has valid defences and appropriate and adequate insurance coverage in place.

#### 14. Commitments

## Operating Agreement West Parry Sound Health Centre

The Town has entered into an operating agreement with the West Parry Sound Health Centre (WPSHC) whereby the WSPHC provides and operates land ambulance services in the geographical area of Parry Sound using the equipment provided by the Town. This agreement is effective for the period January 1, 2016 to December 31, 2020 and remains in place until a new contract is negotiated. The contract costs are paid based on the annual budget and in year cost increases due to factors not under the control of WPSHC. In the year, the Town paid \$9,128,326 (2021 - \$8,711,951) in contract fees to the WPSHC. Under this agreement the Administration of the Land Ambulance Service is also responsible for covering the costs related to the non-pension post-employment and post-retirement benefits for medical and dental in the year the expense occurs for the Parry Sound Ambulance Service Employees. These costs have been determined during the most recent actuarial valuation conducted in 2021 and the Parry Sound Ambulance Service's share of the total WPSHC liability is \$696,400 (2021 - \$685,000) as of March 31, 2022.

## **December 31, 2022**

## 14. Commitments (continued)

#### **Ambulance Base Lease**

The Town has entered into an agreement with the Corporation of the Township of the Archipelago for the utilization of property as an ambulance base. The term of the lease is 30 years ending on the 31st day of December, 2047. For the first 15 years of the agreement, the total annual cost will be \$35,572 for a total commitment of \$533,581 over the initial 15 years. The remaining commitment amount for the first 15 years, as of December 31, 2022 is \$382,387. For the final 15 years of the agreement, the Town shall be responsible for its proportionate share of the operating costs of the facility.

## Ontario Provincial Police (OPP) Municipal Policing

The Town has contracted with the OPP for police services undertaken as per Section 10 of the Police Services Act (PSA). Under the PSA, the Town is responsible for the costs incurred by the OPP in delivering these police services. In the year, the Town paid \$2,151,163 (2021 - \$2,136,868) in police servicing costs to the OPP.

#### 15. Funds Held In Trust

At December 31, 2022, the Town held \$324,883 (2021 - \$311,373) in trust. These funds are not included in the consolidated statement of financial position and statement of operations.

## December 31, 2022

## 16. Tangible Capital Assets

	Land	Land Improvements	Building and Facilities	Machinery and Equipment	Fleet	Library Books	Transportation Infrastructure	Environmental Infrastructure	Assets Under Construction	Total 2022
Cost, beginning of year	\$7,728,529	\$ 8,931,078	\$ 68,044,570	\$ 8,777,694	\$ 7,097,610	\$ 166,102	\$ 66,922,130	\$ 48,695,508	\$ 643,608	\$ 217,006,829
Additions	133,866	123,628	405,000	547,336	623,857	27,117	136,696	143,428	3,110,236	5,251,164
Disposals	-	-	(32,795)	(55,182)	(36,883)	(21,584)	-	-	-	(146,444)
Transfers	-	-	2,318	59,585	_	-	6,516	5,445	(73,864)	-
Other adjustments	-	-	Ē	-	-	-	-	(56,759)	-	(56,759)
Cost, end of year	7,862,395	9,054,706	68,419,093	9,329,433	7,684,584	171,635	67,065,342	48,787,622	3,679,980	222,054,790
Accumulated amortization, beginning of year	-	4,422,608	29,155,610	4,880,401	3,349,190	66,679	38,807,437	11,925,569	-	92,607,494
Amortization	-	242,077	1,515,268	578,154	640,560	24,124	1,849,314	667,125	-	5,516,622
Disposals	-	-	(23,312)	(43,630)	(32,882)	(10,081)	-	-	-	(109,905)
Other adjustments	-	-	-	-	-	-	-	(56,759)	-	(56,759)
Accumulated amortization, end of, year	-	4,664,685	30,647,566	5,414,925	3,956,868	80,722	40,656,751	12,535,935	-	97,957,452
	\$7,862,395	\$ 4,390,021	\$ 37,771,527	\$ 3,914,508	\$ 3,727,716	\$ 90,913	\$ 26,408,591	\$ 36,251,687	\$ 3,679,980	\$ 124,097,338

## December 31,2022

## 16. Tangible Capital Assets (continued)

	Land	Land Improvements	Building and Facilities	Machinery and Equipment	Fleet	Library Books	Transportation Infrastructure	Environmental Infrastructure	Assets Under Construction	Total 2021
Cost, beginning of year	\$7,728,529	\$ 7,235,533	\$ 68,029,202	\$ 8,499,611	\$ 6,637,286	\$ 154,849	\$ 66,882,481	\$ 48,502,286	\$ 545,202	\$214,214,979
Additions	-	1,594,121	15,368	383,915	460,324	32,190	26,024	193,222	239,802	2,944,966
Disposals	-	(7,511)	-	(133,133)	-	(20,937)	-	-	-	(161,581)
Transfers	-	108,935	-	-	-	-	13,625	-	(122,560)	-
Other adjustments	-	-	-	27,301	-	-	-	-	(18,836)	8,465
Cost, end of year	7,728,529	8,931,078	68,044,570	8,777,694	7,097,610	166,102	66,922,130	48,695,508	643,608	217,006,829
Accumulated amortization, beginning of year	-	4,228,026	27,488,598	4,411,916	2,715,453	68,054	36,941,699	11,209,865	-	87,063,611
Amortization	-	201,530	1,667,012	566,008	633,737	19,562	1,865,738	666,598	-	5,620,185
Disposals	-	(6,948)	-	(97,523)	-	(20,937)	-	-	-	(125,408)
Other adjustments	-	-	-	-	-	-	-	49,106	-	49,106
Accumulated amortization, end of year	-	4,422,608	29,155,610	4,880,401	3,349,190	66,679	38,807,437	11,925,569	-	92,607,494
	\$7,728,529	\$ 4,508,470	\$ 38,888,960	\$ 3,897,293	\$ 3,748,420	\$ 99,423	\$ 28,114,693	\$ 36,769,939	\$ 643,608	\$124,399,335

## December 31, 2022

## 17. Accumulated Surplus

The Town segregates its accumulated surplus in the following categories:

		2022	2021
Surplus Investment in tangible capital assets Library and Downtown Improvement Area	\$	105,137,443 (36,168)	\$ 105,115,314 (32,841)
Unfunded capital expenditures Investment in Lakeland Holdings Ltd. General funds		5,855,104 1,114,133	5,855,104 1,784,241
		112,070,512	112,721,818
Reserves set aside by Council Working capital Tax rate stabilization Transportation Wastewater systems Waterworks systems Parks and recreation Capital asset purposes Other purposes Library Downtown Improvement Area		3,250,437 1,108,674 630,536 6,571,690 8,118,139 3,683,237 4,112,942 2,234,858 45,276 23,000	3,814,894 1,137,921 558,363 5,358,146 7,103,577 1,690,287 3,257,356 2,123,725 44,042 23,000
Reserve Funds set aside for a specific purpose by Council Municipal Parking Wastewater and waterworks system Land Ambulance services Parks and recreation Stockey Centre - Bobby Orr Hall of Fame Capital asset purposes Other purposes Library bequest fund	_	29,778,789 175,087 338,525 1,920,755 43,241 255,235 5,515,990 536,386 174,480 8,959,699	25,111,311 119,428 303,483 1,882,517 40,674 279,154 4,718,220 490,276 186,377 8,020,129
Total Accumulated Surplus	\$	150,809,000	\$ 145,853,258

## December 31, 2022

## 18. Property Taxation

	Budget 2022 (note 22)	2022	2021
Property Taxes	\$14,282,252	\$ 14,532,437	\$ 14,041,967
Payments to School Boards	(2,154,475)	(2,173,602)	(2,159,447)
Available for General Municipal Purposes	\$12,127,777	\$ 12,358,835	\$ 11,882,520

#### 19. Contributions to Unconsolidated Joint Boards

The following contributions were made to these joint boards.

\$ 3,573
3,373
10,000
441,883
323,150
58,600
5,000
35,076
53,400
\$ 930,682
\$

## 20. Provincial Offences Administration (POA)

Effective November 15, 1999, the Town has assumed the administration of the Provincial Offences Office at the Parry Sound Courthouse. The transfer of administration from the Ministry of Attorney General to the Town was a result of the Provincial Offences Act (POA) 1997, which provides the framework for the transfer of responsibility and administration of POA courts.

The POA is a procedural law for administrating and prosecuting provincial offences, including those committed under the Highway Traffic Act, Compulsory Automobile Insurance Act, Trespass to Property Act, Liquor Licence Act, Municipal By-laws and minor federal offences. The POA governs all aspects of legal process from serving notice to a defendant, to conducting trials, including sentencing and appeals.

Included in the statement of operations related to POA were fines and transcripts in the amount of \$901,671 (2021 - \$835,934). Expenses of the POA office (before adjustments for amortization and capital asset additions) amounted to \$901,671 (2021 - \$835,934), which includes distribution to the Municipal partners in the amount of \$105,008 (2021 - \$136,040). The total fines revenue of \$928,404 (2021 - \$858,087) on the statement of operations includes the Town's share of POA fines plus By-law fines and library fines.

## December 31, 2022

#### 21. Land Ambulance Administration

Effective January 1, 2001, the Town has assumed the administration of the Land Ambulance Services for the Parry Sound district. The contracted provider is the West Parry Sound Health Centre.

Included in the statement of operations related to the Land Ambulance Services are grants from the Ministry of Health and Long-term Care in the amount of \$6,246,358 (2021 - \$6,130,589), municipal contributions in the amount of \$4,610,264 (2021 - \$4,351,115). The Town's share of municipal contributions in the amount of \$279,024 (2021 - \$263,794) has been eliminated for purposes of consolidation. The actual expenses (before adjustments for amortization and capital asset additions) for 2022 were \$9,489,765 (2021 - \$9,489,765).

## 22. Budget

The Financial Plan (Budget) By-Law adopted by Council on March 18, 2020 was not prepared on a basis consistent with that used to report actual results (Canadian public sector accounting standards). The budget was prepared on a modified accrual basis while figures anticipated use of surpluses accumulated in previous years to reduce current year expenditures in excess of current year revenues. In addition, the budget expensed all tangible capital expenditures rather than including amortization expense. As a result, the budget figures presented in the statements of operations and change in net financial assets represent the Financial Plan adopted by Council on March 18, 2020 with adjustments as follows:

	2022
Financial Plan (Budget) Bylaw deficit for the year	\$ -
Add:	
Capital expenditures	15,873,407
Principal repayments on long-term debt	791,289
Budget transfers to reserves	4,674,236
Less:	
Amortization	(5,344,837)
Capital Grants	(5,365,558)
Budget transfers from reserves	(9,027,273)
Proceeds from external debt	(2,271,619)
Other	-
	\$ (670,355)

## December 31, 2022

## 23. Segmented Information

The Town is a diversified municipal government institution that provides a wide range of services to its citizens such as transit, police, fire and water, roads and community services. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

#### **General Government**

General government are revenues and expenses that relate to the operations of the Town itself and cannot be directly attributed to a specific segment.

## **Protection Services**

Protection is comprised of police services, fire protection, protective inspection and control, emergency measures, and Provincial Offences Administration (see Note 18). The police services work to ensure the safety and protection of the citizens and their property. The fire department is responsible to provide fire suppression service, fire prevention programs, training and education. The members of the fire department consist of volunteers. Inspection and control includes building inspections, by-law enforcement and animal control services.

## **Transportation Services**

Transportation is responsible for the seasonal maintenance of roads, bridges, winter control, transit, parking and streetlight.

## **Environmental Services**

Environmental includes the operation of the waste water infrastructure, storm sewer maintenance, the provision of water to its citizens and the collection, disposal and diversion of solid waste.

## **Health Services**

Health services oversees the care and maintenance of the Town controlled cemeteries and the Land Ambulance Administration (see note 21).

## December 31, 2022

## 23. Segmented Information (continued)

## Social and Family Services

This service includes transfers to joint boards that provide general assistance, assistance to aged persons, child care and social housing.

## **Recreation and Culture Services**

This area operates recreational and cultural facilities and programs including parks, beaches, a transient marina, the Bobby Orr Community Centre and the Charles W. Stockey Centre for the Performing Arts / Bobby Orr Hall of Fame. Also, the Town provides library services to assist with its citizens' informational needs.

## Planning and Development

This department provides general planning and zoning services and review of all property development plans through its application process. It also facilitates commercial and economic development in a variety of ways along with the operation of the Business Improvement Area.

The accounting policies of the segments are the same as those described in the summary of significant accounting policies. In measuring and reporting segment revenue from transactions with other segments, inter-segment transfers are measured on the basis of cost. Amounts that are directly attributable to a number of segments have been allocated on a reasonable basis as follows:

- Taxation, fees and user charges: Allocated to those segments that are funded by these amounts based on the net surplus (deficit) for the year
- Grants: Based on nature of grant

# The Corporation of the Town of Parry Sound Consolidated Schedule of Segmented Disclosure Schedule 1

## December 31, 2022

	General Government	Protection to Persons and Property	Transportation Services	Environmental Services	Health Services	Social And Family Services	Recreation and Culture Services	Planning and Development	2022 Total
Revenue									
Property taxation	\$ 2,360,733	\$ 2,826,021	\$ 2,556,890	\$ 1,091,064	\$ 562,006	\$ 393,177	\$ 2,121,011	\$ 447,933	\$ 12,358,835
Taxation from other governments	513,360	-	-	-	-	-	-	-	513,360
Revenue from other municipals	128,578	26,239	-	9,459	4,610,264	=	10,000	-	4,784,540
User charges	38,250	31,549	21,611	6,780,912	49,101	=	1,036,042	294,041	8,251,506
Government grants - Federal	321,142	<del>-</del>	·	<del>.</del>	<del>.</del>	-	575,626	-	896,768
Government grants - Provincial	2,450,982	85,384	1,762,304	120,905	6,246,358	-	73,094	- -	10,739,027
Investment income	981,590	3,693	-	6,751	38,222	-	2,433	436	1,033,125
Penalties and interest on taxes/utilities	123,540	-	-	-	-	-	-	-	123,540
Donations	22,979	-	-	-	-	=	27,865	-	50,844
Fines	-	928,404	-	-	-	=			928,404
Other	285,171	-	-	=	=	=	22,484	116,481	424,136
Dividend income - Lakeland Holding	311,400	-	-	-	-	-	-	-	311,400
	7,537,725	3,901,290	4,340,805	8,009,091	11,505,951	393,177	3,868,555	858,891	40,415,485
Expenses									
Salaries, wages and benefits	1,332,488	1,213,369	1,327,227	1,889,440	348,625	-	1,681,921	430,479	8,223,549
Materials	529,779	258,180	867,560	1,229,270	234,475	-	1,154,767	543,602	4,817,633
Contracted services	343,924	2,425,243	369,440	1,191,893	9,800,118	-	430,925	265,598	14,827,141
Rents & financial services	(126,611)	15,729	3,438	11,135	78,729	-	28,892	(28,124)	(16,812)
Interest on long-term debt	124,286	-	257,065	263,749	-	-	85,923	-	731,023
External transfers to others	23,404	353,530	10,000	-	462,962	426,948	7,397	65,418	1,349,659
Amortization of tangible assets	236,704	173,302	2,147,249	1,735,186	479,674	-	729,583	25,851	5,527,549
	2,463,974	4,439,353	4,981,979	6,320,673	11,404,583	426,948	4,119,408	1,302,824	35,459,742
Net Surplus (Deficit)	\$ 5,073,751	\$ (538,063)	\$ (641,174)	\$ 1,688,418	\$ 101,368	\$ (33,771)	\$ (250,853)	\$ (443,933)	\$ 4,955,743

# The Corporation of the Town of Parry Sound Consolidated Schedule of Segmented Disclosure Schedule 1

## December 31, 2022

	General Government	Protection to Persons and Property	Transportation Services	Environmental Services	Health Services	Social And Family Services	Recreation and Culture Services	Planning and Development	2021 Total
Revenue									
Property taxation	\$ 3,291,658	\$ 1,589,774	\$ 2,365,861	\$ 765,738	\$ 364,703	\$ 200,360	\$ 2,666,646	\$ 637,780	\$ 11,882,520
Taxation from other governments	505,547		-	<u>-</u>	<u>-</u>	<u>-</u>	-	-	505,547
Revenue from other municipals	128,578	19,187		16,392	4,351,115	-	10,000	108,923	4,634,195
User charges	31,387	20,042	14,781	6,327,680	55,504	-	279,534	233,243	6,962,171
Government grants - Federal	54,450	108,673	(47.452)	90.453	/ 130 E90	<u>-</u>	1,353,836	-	1,408,286
Government grants - Provincial Investment income	2,363,689 336,271	950	(17,152)	80,452 1,101	6,130,589 7,735	-	54,609 718	152	8,720,860 346,927
Penalties and interest on taxes/utilities	147,974	730	-	3,275	7,733	<u>.</u>	710	132	151,249
Donations	45,828	_	_	3,273	-	_	73,794	-	119,622
Fines	-	883,756	-	-	-	-	-	-	883,756
Other	159,747	-	-	-	-	-	7,035	-	166,782
Dividend income - Lakeland Holding	311,400	-	-	-	-	-	-	-	311,400
Contributed capital		-	-	-	-	-	-	-	
	7,376,529	2,622,382	2,363,490	7,194,638	10,909,646	200,360	4,446,172	980,098	36,093,315
Expenses									
Salaries, wages and benefits	1,306,717	866,687	1,177,987	1,855,360	343,452	-	1,477,894	406,873	7,434,970
Materials	278,296	217,636	697,577	1,191,265	243,449	=	762,459	66,327	3,457,009
Contracted services	347,735	2,343,052	215,091	1,109,814	9,052,503	-	313,418	123,234	13,504,847
Rents & financial services	118,296	14,489	27,225	10,906	80,366	-	1,858	2,702	255,842
Interest on long-term debt	118,802	-	197,486	281,352	=	=	95,368	5,723	698,731
External transfers to others	25,269	365,212	10,000		441,883	381,750	107,308	47,619	1,379,041
Amortization of tangible assets	134,495	175,234	2,068,402	1,888,363	462,844	-	753,324	31,463	5,514,125
	2,329,610	3,982,310	4,393,768	6,337,060	10,624,497	381,750	3,511,629	683,941	32,244,565
Net Surplus (Deficit)	\$ 5,046,919	\$ (1,359,928)	\$ (2,030,278)	\$ 857,578	\$ 285,149	\$ (181,390)	\$ 934,543	\$ 296,157	\$ 3,848,750